# Statewide Voluntary Preschool Program for Four-Year-Old Children



Fact Sheet



Iowa Department of Education January 2011



#### **ENROLLMENT**

**19,799** out of a projected 38,916 4-year olds in lowa in 2011

- 5,126 children in 2007-2008
- 9,676 children in 2008-2009
- 13,666 children in 2009-2010
- 19,799 children in 2010-2011

\*These numbers indicate the four-year-old children funded through the Statewide Voluntary Preschool Program only. An additional 5,000 children participate in the Statewide Voluntary Preschool Program funded by other sources. More children are served through other state and federal programs.

#### PARTICIPATING SCHOOL DISTRICTS

325 districts out of 359 statewide

- 67 new districts\* awarded grants in 2007-2008
- 52 new districts\* awarded grants in 2008-2009
- 56 new districts\* awarded grants in 2009-2010
- 150 new districts\* awarded grants in 2010-2011

#### ADDITIONAL INFORMATION

The preschool programs are expected to serve four-year-old children with a range of abilities representing the social, linguistic, cultural, and economic diversity of families with in the communities.

## About the Four-Year-Old Program

MORE OPPORTUNITIES FOR A QUALITY LEARNING EXPERIENCE

lowa's Statewide Voluntary Preschool Program for Four-Year-Old Children (Preschool Program) is an important part of the state's comprehensive early childhood effort, providing more opportunities for young children to access quality preschool and enter school ready to learn.

The Preschool Program was established May 10, 2007, in House File 877.

In the fall of 2010, more than 24,000 lowa preschoolers in 325 school districts will benefit from the Preschool Program by providing at least 10 hours per week of developmentally appropriate instruction.

The Preschool Program along with other state and federally funded preschool programs and community partners in lowa—such as Head Start, Early Childhood Special Education, Title I, and Shared Visions—make up Iowa's comprehensive preschool.

## Quality Preschools Help Children, Communities

RESEARCH SHOWS THE BENEFITS ARE LONG TERM AND FAR REACHING

Young children exposed to high-quality settings exhibit better language and math skills, better cognitive and social skills, and better relationships with classmates than do children in lower-quality settings. Here is the research:

- Evaluations show that children in quality learning environments were less likely to drop out of school, repeat grades, need special education, or get into future trouble with the law than similar children who did not have such exposure. ("In Early-childhood Education and Care: Quality Counts," Education Week – Building Blocks for Success, 2002)
- A study of New Mexico's state-funded prekindergarten shows the program produced meaningful impacts on young children's language, literacy, and math development. In addition, there was an estimated \$5 benefit generated for every dollar invested. (Jason T. Hustedt, W. Steven Barnett, Kwanghee Jung, and Linda D. Goetze, November 2009)
- The "most practical and cost efficient way" of making an economic impact may be providing access for all children. (W. Steven Barnett, director of the National Institute for Early Education Research, at Rutgers University)
- A study of the High Scope Foundation's Perry Preschool showed that at age 27, former Perry Preschool students demonstrated positive differences from the control group in educational attainment, home ownership, incarceration, and employment. ("Investing in Preschool," American School Board Journal, January 2003)
- A similar study of former Chicago Child-Parent Center Program students showed similar results to the Perry study. Both studies also pointed out that a dollar invested in preschool saved the taxpayer \$7 in cost for later services such as jails and drug detoxification centers. ("Leaving Too Many Children Behind," Institute for Educational Leadership, April 2003).

<sup>\*</sup> Some districts applied as a group or consortium to provide the Preschool Program to children.

#### FUNDING

- \$15 million in 2007-2008
- \$32 million\* in 2008-2009
- \$42 million\* in 2009-2010
- \$64 million\* in 2010-2011
- \* Both grant allocation and formula funding

The lowa General Assembly has allocated funding four years to allow new school districts to enter the Statewide Voluntary Preschool Program for Four-Year-Old Children through a grant application each year.

The grant amount, which is based on the number of for four-year-old children enrolled, covers the first year of operation of an approved program.

After successfully operating for one year, the program is then funded through a state funding formula, based on the student enrollment.

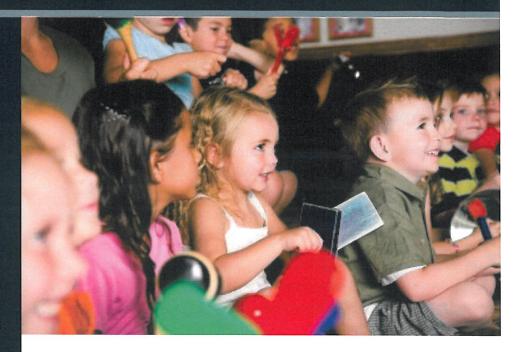
Allocation of state funds for the Preschool Program is intended to provide predictable, equitable, and sustainable funding.

#### **RANKINGS**

According to the National Institute for Early Education Research (NIEER), in 2009—2010, Iowa's national rank was:

- 14th for four-year-old access to quality preschool programming.
- 29th for state spending on access to quality preschool.





#### What the Four-Year-Old Program Offers Children

- A licensed teacher. An early childhood licensed teacher is responsible for designing and implementing effective learning environments using instructional strategies to enhance children's learning.
- A minimum of 10 hours per week of quality preschool instruction. Providers
  may provide "wrap around" programming through other federal, state, or local
  programming. There may be a charge for these services if not funded through
  state or federal sources.
- Community collaboration. Programs must provide family involvement opportunities such as home visits, family nights, and conferences. The delivery of quality preschool services by the licensed teacher could be provided in the public school setting, or the teacher could collaborate with community-based early childhood programs, nonpublic, faith-based, non-profit, or for profit centers to implement teaching strategies that enhance children's learning and development.
- High program standards. School districts and partners select and implement at least one of three approved program standards: the Iowa Quality Preschool Program Standards, the National Association for the Education of Young Children Program Standards and Accreditation Criteria, or the Head Start Program Performance Standards.
- High learning standards. Programs must have rigorous and relevant curriculum and assessments to enhance children's strengths, interests, and knowledge (based on the lowa Early Learning Standards); and alignment with K-12 standards and academic expectations.
- Appropriate adult-child ratio of 1 to 10 and a maximum group size of 20.

## Early Indicators of Success

More kindergarteners with quality preschool experience in lowa at age four were proficient than the kindergarteners without this experience.

Of the kindergarteners who took the DIBELS (Dynamic Indicators of Basic Early Literacy Skills) assessment in 2010 and attended the Statewide Voluntary Preschool Program for Four-Year-Old Children the previous year, 65 percent were proficient versus 57 percent proficient who had not attended the Preschool Program.

The effectiveness of the Preschool Program was greater for children in poverty. Fifty-six percent of the children in poverty who had attended the Preschool Program were proficient versus 46 percent of the children in poverty that had no preschool program.

School districts submit annual data on children participating in the Preschool Program using the Iowa Student ID system. This will allow for both long-term evaluation of the program as well as an understanding of student success for Preschool Program participants.



## Iowa School Districts That Participate in the Preschool Program

**District Name** Adair-Casey Adel DeSoto Minburn ` AGWSR

Akron Westfield Albert City-Truesdale

Alden Algona Allamakee Allison-Bristow Alta Ames Anamosa Andrew Anita, C and M Ankeny Aplington-Parkersburg Armstrong-Ringsted Ar-We-Va Audubon Battle Creek-Ida Grove BCLUW Bedford Belle Plaine Bellevue Belmond-Klemme Bennett

Bettendorf Bondurant-Farrar

Brooklyn-Guernsey-

Calamus-Wheatland

Malcom

Burlington

Camanche

**County** Guthrie Hardin Pottawattamie

Plymouth

Monroe

Hardin

Kossuth

Allamakee Butler Buena Vista Story Jackson Cass Polk Butler Emmet Crawford Cass Audubon Cherokee Ida Jasper Grundy Taylor Benton Jackson Wright Cedar Benton Scott

Poweshiek Des Moines Franklin Clinton Clinton

Boone

Harrison

Cardinal Carlisle Carroll Cedar Rapids Center Point-Urbana Centerville Central City Central Decatur Central Lyon Chariton Charles City Charter Oak-Ute Cherokee Clarion-Goldfield Clarksville Clay Central-Everly Clayton Ridge Clear Creek Amana Clear Lake

**District Name** 

Colfax-Mingo College Collins-Maxwell Colo-Nesco Columbus Coon Rapids-Bayard Corning Council Bluffs

Denison

Denver Des Moines

Creston (Orient-Mackburg, Prescott Dallas Center-Grimes Danville Davenport Davis County Decorah Delwood

**County** Wapello Carroll Black Hawk Appanoose Linn Clayton Clinton Lucas Floyd Crawford

Wright Clarke Butler Clay Clayton Johnson Cerro Gordo Clinton Jasper Linn Story Story Louisa Carroll Adams Pottawat-

Cherokee

Dallas **Des Moines** Scott Davis Winneshiek Clinton Crawford Bremer Polk

tamie

Dubuque Dunkerton Eagle Grove East Buchanan East Central East Marshall East Union Eastern Allamakee Eddyville-Blakesburg Edgewood-Colesburg Eldora-New Providence Elk Horn-Kimballton Emmetsburg English Valleys Estherville-Lincoln Central Fairfield **Forest City** Fort Dodge Fredericksburg Fremont Fremont-Mills (Farragut, Sidney) Galva-Holstein Garner-Hayfield George-Little Rock Gilbert Gilmore City-Bradgate Glenwood Glidden-Ralston **GMG** Graettinger (Terril)

**District Name** Dike-New Hartford

Dows

Greene

Harlan

Grinnell-Newburg

Hamburg Hampton-Dumont

Harris-Lake Park Hartley Melvin Sanborn Highland

Griswold Guthrie Center

County Grundy Wright Dubuque Cedar Wright Buchanan Jackson Allamakee Wapello Delaware Hardin Shelby Palo Alto lowa Audubon Jefferson Winnebago Webster Chickasaw Mahaska Hancock Lyon Story Humboldt Mills Carroll Tama Palo Alto Butler Poweshiek Guthrie Fremont Franklin Shelby Dickinson O'Brien Washington

Continued

## Iowa School Districts That Participate in the Preschool Program cont.

**District Name** Hinton H-L-V Howard-Winneshiek Hubbard-Radcliffe Humboldt Independence Indianola Interstate 35 Iowa City Iowa Falls Iowa Valley Janesville Consolidated Jefferson-Scranton (East Greene, Paton-Churdan) Johnston Keokuk Keota Knoxville Lake Mills Lamoni Laurens-Marathon Lawton-Bronson Le Mars Lenox Lewis Central Linn-Mar Lisbon Logan-Magnolia Lone Tree Louisa-Muscatine LuVerne Lynnville-Sully Madrid Malvern Manning Manson Northwest Webster Maple Valley (Anthon-Oto) Maguoketa Maquoketa Valley Marcus-Meriden-Cleghorn Marshalltown Martensdale-St Marys Mason City Melcher-Dallas MFL MarMac Midland Mid-Prairie

Missouri Valley

Montezuma

Mormon Trail

Morning Sun Moulton-Udell

Mount Vernon

Nashua-Plainfield

Monticello

Mount Ayr

Muscatine

Murray

Nevada

Moravia

Moc-Floyd Valley

County
Plymouth
lowa
Howard
Hardin
Humboldt
Crawford
Buchanan
Warren
Madison
Johnson
Hardin
lowa
Bremer
Greene
Polk

Polk Lee Keokuk Marion Winnebago Decatur Pocahontas Woodbury Plymouth Taylor Pottawattamie Linn Linn Harrison Johnson Louisa Kossuth Jasper Boone Mills Carroll Calhoun Monona Jackson

Delaware Cherokee Linn Marshall Warren Cerro Gordo Marion Clayton Jones Washington Harrison Sioux Poweshiek Jones Appanoose Wayne Louisa Appanoose Ringgold Clarke Muscatine Chickasaw Story

District Name New Hampton Newell-Fonda Newton Nishna Valley Nodaway Valley Nora Springs-Rock Falls North Cedar North Central North Fayette North Iowa North Kossuth North Linn North Lim North Mahaska North Polk North Scott North Winneshiek Northeast Northeast Hamilton Norwalk Odebolt-Arthur Oelwein Ogden Okoboji Olin Consolidated Osage Oskaloosa Ottumwa Panorama PCM Pekin Pella Perry Pleasant Valley Pleasantville Pocahontas Area Pomeroy-Palmer Postville Prairie Valley Preston Red Oak (Stanton)

Pleasant Valley
Pleasantville
Pocahontas Area
Pomeroy-Palmer
Postville
Prairie Valley
Preston
Red Oak (Stanton)
Remsen-Union
River Valley
Riverside 78
Rock Valley
Rockwell City-Lytton
Rockwell-Swaledale
Roland-Story
Rudd-Rockford-Marble Rk
Ruthven-Ayrshire
Sac (Wall Lake View Auburn)
Saydel
Schaller-Crestland
Sergeant Bluff-Luton
Sheffield Chapin

Sneffield Chapin
Meservey Thornton
Sheldon
Sibley-Ocheyedan
Sigourney
Sioux Central
Sioux City
Solon
South Hamilton

**County** Chickasaw Buena Vista Jasper Adair Floyd Cedar Worth Fayette Winnebago Kossuth Mahaska Polk Scott Winneshiek Hamilton Warren Sac Fayette

Boone Dickinson Jones Mitchell Mahaska Wapello Guthrie Jasper Keokuk Marion Dallas Scott Marion **Pocahontas** Calhoun Allamakee Webster

Jackson

Plymouth

Montgomery

Woodbury
Pottawattamie
Stoux
Calhoun
Cerro Gordo
Story
Floyd
Palo Alto
Sac
Polk
Sac
Kossuth
Woodbury

Franklin O'Brien Osceola Keokuk Buena Vista Woodbury Johnson Hamilton District Name
South O'Brien
South Page
South Tama
South Winneshiek
Southeast Polk
Southeast Warren
Southeast Warren
Southeast Webster - Grand
Southern Cal

Southern Cal Spencer Spirit Lake Springville St Ansgar Starmont Storm Lake Stratford Sumner Tipton Titonka Consolidated

Tri-Center
Tri-County
Tripoli
Turkey Valley
Twin Cedars
Twin Rivers
Underwood
United
Urbandale
Valley
Van Buren (Harmony)

Villisca Vinton-Shellsburg Waco Walnut Wapello Wapsie Valley Washington Waterloo Waverly-Shell Rock Wayne Webster City West Bend-Mallard West Branch West Burlington West Central Valley West Des Moines West Hancock West Harrison West Liberty West Lyon West Monona **West Sioux** Western Dubuque Westwood Whiting Williamsburg

Wilton Winfield-Mt Union

Woden-Crystal Lake

Woodbury Central

Woodward-Granger

Winterset

Woodbine

Page Tama Winneshiek Polk Warren Webster Calhoun Clay Dickinson Linn Mitchell Fayette Buena Vista Hamilton Bremer Cedar Kossuth Pottawattamie Keokuk Bremer Winneshiek Marion Humboldt Pottawattamie Boone Polk Fayette Van Buren Montgomery Benton Henry Pottawattamie Louisa Bremer Washington Black Hawk Wayne Hamilton Palo Alto Cedar Des Moines Guthrie Polk Hancock Harrison Muscatine Lyon Monona Sioux Dubuque Woodbury Monona lowa

Muscatine

Henry Madison

Hancock

Dallas

Woodbury

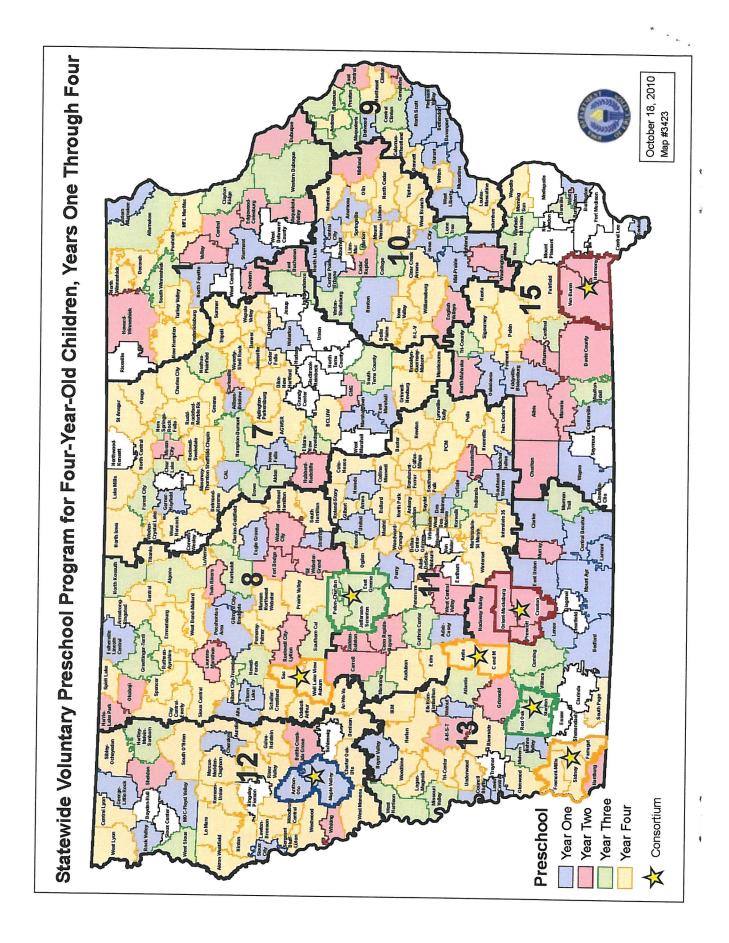
County O'Brien

### Statewide Voluntary Preschool Districts Integrate with Community Partners

	2007-2008	2008-2009	2009-2010	2010-2011
Number of Districts (includes consortium districts)	67	52	56	150
Licensed Community-Based Child Care or Preschool	Data Not Available	19	19	33
Faith-Based Preschool (Private, Community-Based Preschool Program)	Data Not Available	7	15	15
Non-Public Accredited Schools	Data Not Available	12	9	7
Shared Visions	8	7	4	7
Early Childhood Special Education	52	35	38	108
Head Start	22	20	16	13

Source. Iowa Department of Education, Bureau of Early Childhood Services, Statewide Voluntary Preschool Program Application Data, 2007-2008, 2008-2009, 2009-2010, 2010-2011.

Note. Data Not Available; data was not collected specific to type of community partner for 2007-2008. Some districts integrated with more than one partner.



An electronic version of this map can be found at the Statewide Voluntary Preschool Program website: http://www.iowa.gov/educate/index.php?option=com\_content&task=view&id=940&Itemid=1279



# DE Early Childhood Services Bureau Statewide Voluntary Preschool Programs for Four-Year-Old Children 2010-2011

#### Legislative Committee Presentation

#### Purpose of the Statewide Voluntary Preschool Program

The Statewide Voluntary Preschool Program for Four-Year-Old Children was established May 10, 2007, with signing of HF877. The purpose of this preschool program legislation is to provide an opportunity for all four-year-old children in the state of Iowa to enter school ready to learn by expanding access to research-based preschool curricula and licensed teaching staff. The allocation of funds for the Statewide Voluntary Preschool Program is to improve access to high quality early childhood education with predictable, equitable and sustainable funding to increase the number of children participating in quality programs.

#### Grant Application Data 2007-2008 through 2010-2011

School districts, in collaboration with community partners, submitted grant applications for the Statewide Voluntary Preschool Program for Four-Year-Old Children. Successful applicants were allocated grant funding during the first year of implementation. In the application, districts must demonstrate collaborative involvement with multiple stakeholders in the planning and implementation of the preschool program. Years 1, 2 and 3 were awarded through a competitive grant process. In Year 4, all districts that applied received funding on a pro-rated basis (up to 48.95% of their kindergarten enrollment from 2009) as indicated in legislation.

		•			
	Academic Year				
District Application and	2007-	2008-	2009-	2010-	
Award Information	2008	2009	2010	2011	
Number of District applications submitted	182	161	125	146	
Number of Districts awarded grant funding	66	49	53	146	

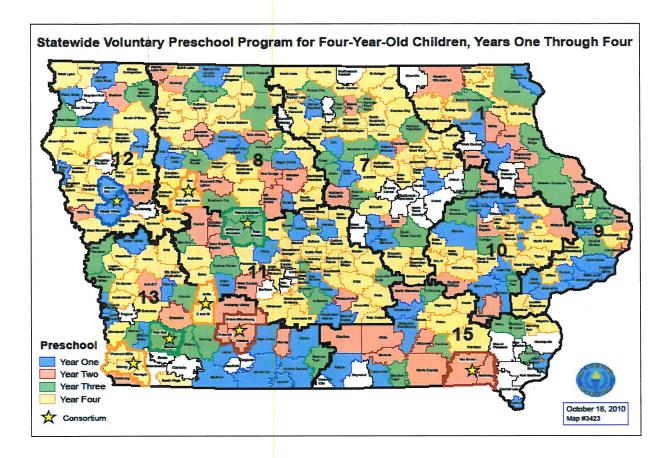
Note: 325 out of 359 districts participate in the SWVPP.

	Academic Year					
Preschool Funding	2007-2008	2008-2009	2009-2010	2010-2011		
Grant Award Allocation	\$15,000,000	\$15,000,000	\$11,535,863	\$16,242,230		
Funding Formula	N/A	\$16,803,438 (incl. 1.5% reduction)	\$30,131,064 (incl. 10% reduction)	\$48,238,247		
Total	\$15,000,000	\$31,803,438	\$41,666,927	\$64,480,477		

#### Districts Awarded Grants - A Four Year Process

The following map depicts districts awarded the Statewide Voluntary Preschool Program for Four-Year-Old Children by year. In 2010-2011, 325 of Iowa's 359 school districts (91%) provide the Statewide Voluntary Preschool Program.

- Year 1 (2007-2008)
- Year 2 (2008-2009)
- Year 3 (2009-2010)
- Year 4 (2010-2011)



Note. A total of 34 districts did not apply for grant funding due to various reasons. Some districts had established preschools; secured other federal or state funding support; or were not interested in seeking state funding. See attached addendum for information specific to each district.

#### Statewide Voluntary Preschool Enrollment Data

The **Statewide Voluntary Preschool Grant Award** provides on-time funding during a district's first year of implementation of the preschool program. The Preschool Grant Award count is submitted *only* during a district's first year of implementation.

Preschool Grant Award Enrollment Data

	2007-2008	2008-2009	2009-2010	2010-2011
Amount per child	\$3,199	\$3,328	\$3,460	\$3,529
Number of children funded (Enrolled	4,482	3,512	3,230	4,662
by September)				

The **Preschool Enrollment Count** provides the funding for subsequent school years from the Certified Enrollment Count for awarded districts. This October 1<sup>st</sup> count provides the predictable equitable and sustainable funding to support the preschool program in subsequent years.

Preschool Enrollment Count

	2007-2008	2008-2009	2009-2010	2010-2011
Preschool Enrollment Count	5,126	9,676	13,666	19,799
(Enrolled on October 1)				

Only eligible children, those who are four years of age by September 15, are included in the Preschool Certified Enrollment. Districts may serve children who are younger or older in the preschool program. In 2010-2011, a total of 24,116 preschool children were served in the quality preschool program. Districts are encouraged to utilize the SWVPP as inclusive settings for preschool children with disabilities to assist Iowa in meeting federal special education requirements.

#### **Preschool Program Data**

All districts must assure implementation of research-based high quality preschool program standards. The type of quality preschool program standards implemented and number of classrooms/sessions are shown for each grant award year. Districts may implement more than one type of program standard based on partners.

**Program Standards** 

	8			
	2007-2008	2008-2009	2009-2010	2010-2011
Iowa Quality Preschool Program	242	260	190	414
Standards (IQPPS)				
Head Start Program Performance	39	21	30	19
Standards				
National Association for the Education	62	22	38	38
of Young Children Standards				
(NAEYC)				

*Source.* Iowa Department of Education, Bureau of Early Childhood Services, Statewide Voluntary Preschool Program Application Data, 2007-2008 to 2010-2011.

Number of Districts that Integrate with Other Federal and/or State Funded Programs to Expand Preschool Instructional Session\*

	2007-2008	2008-2009	2009-2010	2010-2011
Early Childhood Special Education	52	35	38	108
Head Start	22	20	16	13
Shared Visions Preschool Program	8	7	4	7
Title I	2	1	3	0

*Source.* Iowa Department of Education, Bureau of Early Childhood Services, Statewide Voluntary Preschool Program Application Data, 2007-2008 to 2010-2011.

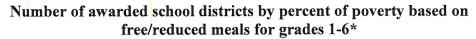
In 2010-2011 124 districts (38%) partner with 344 community partner buildings to provide the Statewide Voluntary Preschool Program for Four-Year-Old Children.

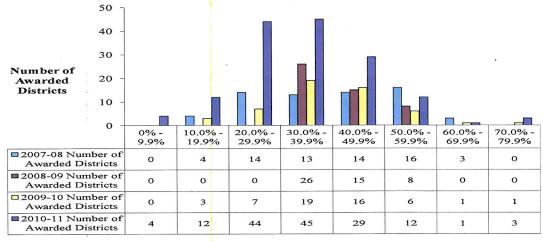
Number of Districts that Integrate with Community Partners\*

1 uniber of Districts that integrate with Community 1 artificis							
	2007-2008**	2008-2009	2009-2010	2010-2011			
Licensed Community-Based Child	Data Not Available	19	19	33			
Care or Preschool							
Faith-Based Preschool (Private,	Data Not Available	7	15	15			
Community-Based Christian							
Preschool Program)							
Faith-Based Accredited Schools	Data Not Available	10	9	7			
Non-Public Accredited Schools	Data Not Available	2	0	7			

*Source.* Iowa Department of Education, Bureau of Early Childhood Services, Statewide Voluntary Preschool Program Application Data, 2007-2008 to 2010-2011.

The following graph shows the number of awarded districts for each year and the percent of poverty based on free/reduced meals for grades 1-6.





*Source.* Iowa Department of Education, Bureau of Early Childhood Services, Statewide Voluntary Preschool Program Application Data, 2007-2008 to 2010-2011.

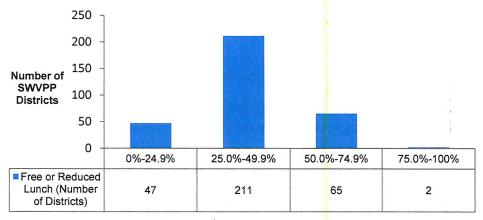
<sup>\*</sup>Some districts integrate with multiple partners.

<sup>\*</sup>Some districts integrated with multiple partners.

<sup>\*\*</sup> Data was not collected specific to type of community partner on the 2007-2008 grant application.

<sup>\*</sup>Free/reduced meals are based on family income at or below 130% of poverty level.

# Number of awarded school districts by percent of poverty based on free/reduced meals for grades 1-6 for 2009-2010\*



Data Source. Project Easier, Iowa Department of Education, 2009-2010.

Number of District Applications Submitted and Awarded with Existing Preschool Programs

With Daising Treschool Togicals							
District Applicants	2007-	2007-2008		2008-2009		<b>9-2010</b>	2010-2011
with Preschools	Awarded Districts	Non- Awarded Districts	Awarded Districts	Non- Awarded Districts	Awarded Districts	Non- Awarded Districts	Awarded Districts
Number of Applicants	66	112	49	102	53	72	146
Number with Existing Preschool	59	108	46	99	53	72	146
Programs			7.		13		

Source. Iowa Department of Education, Bureau of Early Childhood Services, Statewide Voluntary Preschool Program Application Data, 2007-2008 to 2010-2011.

#### Technical Assistance Provided by the Department of Education for 2010-2011

The Department of Education Early Childhood Services Bureau provides ongoing technical assistance to districts each year for grant writing and preschool implementation. Activities include the following:

- ICNs to assist districts in the development of the 2010-2011 Application as well as the rules and requirements of the Statewide Voluntary Preschool Program.
- Webinars for newly awarded districts. Topics include:
  - Preschool Orientation Overview and Requirements
  - Preschool Orientation Data System Requirements
  - Preschool Orientation Program Standards including Iowa Quality Preschool Program Standards Specifics.
- Webinars are recorded, scripted and posted on the Department website to provide guidance for all SWVPP districts.
- Implementation of Early Childhood web-based application to collect program data from all districts.

<sup>\*</sup>Free/reduced meals are based on family income at or below 130% of poverty level.

- Monthly updates for preschool programs in the School Leader Update.
- Professional development to build the capacity of AEA early childhood specialists to support the implementation of high quality program standards; as well as, integration of the Iowa Core Curriculum and research-based curriculum, instruction and assessment in preschool programs.

#### **Program Monitoring**

As required by IAC [281—16.14(82GA, HF877)], the DE provides monitoring to ensure district compliance with the Statewide Voluntary Preschool Program assurances.

- A unique student identification number is assigned to all children participating in the preschool program.
- A confirmation process is used to assure the implementation of other preschool program standards including National Association for the Education of Young Children (NAEYC) Accreditation and Head Start Program Performance Standards.
- The Early Childhood Application data system, a web-based software application, was expanded to enhance the DE's ability to collect data and track results of preschool programs in school districts and local preschool program partners.
- Districts enter data into the Early Childhood Data System to affirm that they are adhering to required Assurances.
- Assurances and classroom information are updated annually by all school districts through the Early Childhood Data System. This includes information on teacher endorsements, community partners, program standards, integration with other preschool programs, collaboration with community partner and professional development, as well as curriculum and assessment.
- Newly awarded districts enter child data into EASIER to ensure the accuracy of child data for Preschool Grant Award funding provided during the first year of implementation. In addition, to ensure accuracy, newly awarded districts only entered child data one time rather than twice as was required in previous years.

#### **Iowa Quality Preschool Program Verification Visits**

IQPPS Verification Visits occur when a district is in the second year of preschool implementation. The visit includes all Statewide Voluntary Preschool Programs, Early Childhood Special Education classrooms and early childhood sites (including community partners) serving a child on an IEP. Districts are required to meet Statewide Voluntary Preschool Program assurances and IQPPS "required criteria" within 45 days of the visit and 85% of other criteria for each standard within one year of the visit.

#### Iowa Quality Preschool Program Standards Verification Visits

IQPPS Verification Visit Status	Year of Visit				
	2008-20	2009-2010	2010-2011		
Districts scheduled for IQPPS Verification Visits	51	46	48		
Districts that have achieved IQPPS Fully-Verified Status*	51	46	4**		

<sup>\*</sup>Fully-Verified Status is achieved when the District meets all 23 of the required criteria and 85% of the other remaining criteria in each of the ten standards.

#### Preschool Program Overall Review

IQPPS Verification data from 2009-2010 were analyzed for a comprehensive review of Year One awarded districts. The data indicated common strengths and challenges.

Strengths – Districts demonstrated strengths in the following areas:

- Standard 1 Relationships Teaching staff developed and demonstrated relationships that encouraged emotional development in young children.
- Standard 7 Families Families were very satisfied with their children's progress and the ongoing communication between home and school.
- Standard 8 Community Relationships Districts partnered with a variety of community preschools to provide programming and coordinated efforts with other agencies (AEA, Community Empowerment, Public Health, community-based preschools, etc.) to maximize funding and provide appropriate services for children.

Challenges - As districts implemented the IQPPS, challenges were noted:

- Standard 4 Assessment of Child Progress Meeting child assessment requirements.
  - Connecting ongoing child assessment to lesson planning and individualized teaching
  - o Communicating child assessment and curriculum connection to parents
- Standard 9 Physical Environment Meeting the requirements for the outdoor areas. Some specific areas of need included:
  - o Fencing or natural barriers to ensure child safety.
  - o Safe equipment developed specifically for children ages 3-5.
  - Appropriate outdoor activities and materials to incorporate all aspects of experience (art, dramatic play, etc.).
- Standard 6 Teachers Meeting requirements for teachers and staff due to the following:
  - Some areas of the state do not offer courses needed for associate teacher requirements;
  - o Pay rate of associates does not support the additional education requirements;
  - O Veteran associates do not always desire to continue their education; or
  - o Limited availability of qualified teachers in some areas of the state.

#### Positive Impacts of the Statewide Voluntary Preschool Program

Districts, families and community partners report many positive impacts as a result of the Statewide Voluntary Preschool Program.

<sup>\*\*</sup> Data as of December 15, 2010. IQPPS Verification Visits scheduled for 2010-2011 have not been completed.

Impacts of the SWVPP include increased:

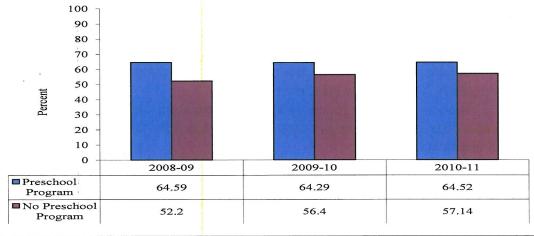
- Access to high quality preschools;
- Number of licensed teachers with expertise in early childhood education;
- Quality of programming, curriculum, instruction and assessment;
- Collaboration among teaching staff;
- Collaboration between public schools and community partners to provide preschool;
- Integration of children with disabilities;
- Family involvement, at a higher level of quality;
  - O Strengthen home to school and school to home communication
  - Assist families to generalize children's skills from school to home
  - o Inform families of community programs/assistance such as health screenings and other services; and
- Opportunities for appropriate quality professional development.

#### Kindergarten Literacy Assessment (KLA) Data

Dynamic Indicators for Basic Early Learning Skills (DIBELS) scores from children participating in the Statewide Voluntary Preschool Program were compared to children with no preschool experience. The DIBELS assessment measures children's literacy skills for identifying beginning sounds of words by pointing to the picture of the matching sound.

In 2010-2011, 64% of the kindergarten children who participated in the Statewide Voluntary Preschool Program were proficient as compared to only 57% of the children who had no preschool experience prior to kindergarten enrollment. In 2006-2007, prior to the SWVPP, only 56% of all kindergarten students assessed were proficient. This represents a 7% increase in the percentage of children proficient.

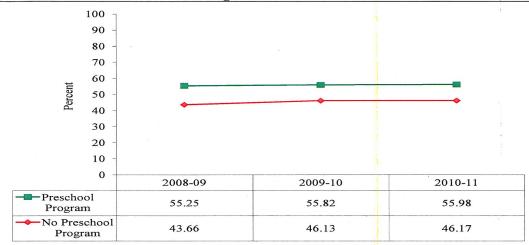
Percent of Children Attending Statewide Voluntary Preschool Program Entering Kindergarten Proficient in Identifying Beginning Sounds Using DIBELS Assessment Measure



Data Source. Project Easier, Iowa Department of Education, 2010-2011

The impact of the Statewide Voluntary Preschool Program is greater for children in poverty (eligible for free or reduced meals). As seen in the chart below, fewer kindergarten students in poverty without a preschool experience were proficient in beginning sounds than students who attended the Statewide Voluntary Preschool Program. The percent of students of free or reduced meals has declined while the percent proficient for those attending the Statewide Voluntary Preschool Program has increased.

Percent of Children in Poverty Entering Kindergarten Proficient in Identifying Beginning Sounds Using DIBELS Assessment Measure



Data Source. Project Easier, Iowa Department of Education, 2010-2011

Appendix
Districts that Did Not Apply for the Statewide Voluntary Preschool Program Funding

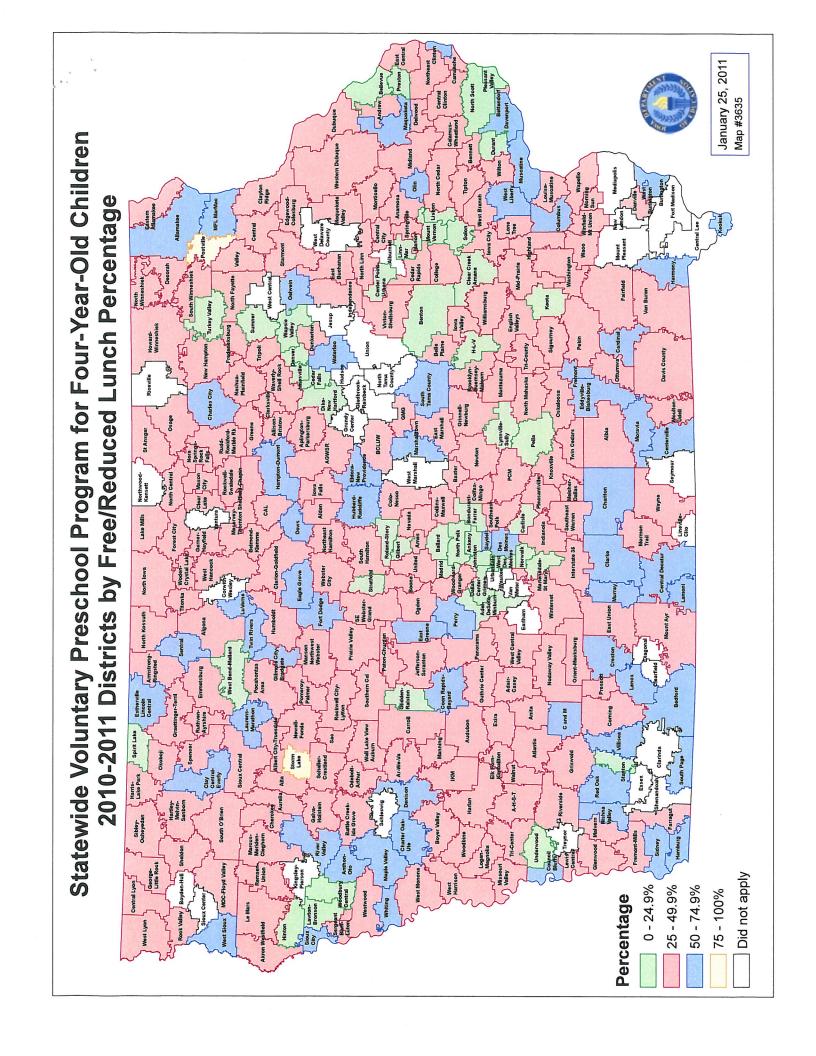
D ASUL A		Did Not Apply for the	Kindergarten	Shared Visions	Head Start	District Offers a
District	ATTA	District Name	Enrollment 2009	Preschool in District	Program in City	Preschool Program
District	10	District Name	38	District	City	Frogram
0099	12	Alburnett	62			
1070	15	Boyden-Hull	90			Yes
1079	13	Central Lee Clarinda	78		X	Yes
1197	14	Clearfield	3	X	Λ	Yes
1224 1449	07	Corwith-Wesley (K-6 attend LuVerne, a SWVPP district)	0	A		N/A
1782	14	Diagonal	11	X		
1953	11	Earlham	60			Yes
2113	13	Essex	14			
2322	15	Fort Madison	189	X	X	Yes
2502	07	Gladbrook-Reinbeck	32	+		Yes
2727	07	Grundy Center	66		X	Yes
3042	07	Hudson	59			Yes
3204	07	Jesup	87		X	Yes
3348	12	Kingsley-Pierson	27			10
3705	15	Lineville-Clio	3	,	X	
4203	15	Mediapolis	55			Yes
4536	15	Mount Pleasant	142	X	X	Yes
4689	15	New London	40	7		Yes
4785	07	North Tama County	37			
4788	07	Northwood-Kensett	40			
5508	01	Riceville	24		X	
5832	12	Schleswig	27		X	Yes
5895	15	Seymour	22		X	Yes
5976	13	Shenandoah	91		X	Yes
6030	12	Sioux Center	117		X	Yes
6453	13	Treynor	59			
6536	07	Union	96			
6615	11	Van Meter	37			
6633	07	Ventura	15			
6822	11	Waukee	586		X	Yes
6943	01	West Central	21		-	
6950	01	West Delaware County	129		X	Yes
6985	07	West Marshall	84			Yes

Total number of districts that did not apply = 34 (9.5% of Iowa districts)

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### Summary of data for districts that did not seek state funding.

Districts that did not apply for the SWVPP with:		Number of Districts	Percent of districts
A district run preschool program	7	19	56%
A Shared Vision classroom in the district boundaries		4	12%
A Head Start classroom in the district city		13	38%
A Head Start classroom in the district county		34	100%
Less than 30 children in kindergarten enrollment (2009)	}	10	29%



# Senate Education Committee Department of Education Statewide Voluntary Preschool Program Presentation January 26, 2011

#### Overview

The Statewide Voluntary Preschool Program for Four-Year-Old Children (SWVPP) was established May 10, 2007, through House File 877. The purpose of the SWVPP is to provide an opportunity for all four-year-old Iowa children to enter school ready to learn by expanding access to quality preschool programming. The allocation of funds for the SWVPP improves access to high quality early childhood education through predictable, equitable and sustainable funding. The funding is intended to serve four-year-old children in district and community partner preschool programs through collaborative agreements.

#### In 2010-2011:

- over 24,000 preschool children are participating in the SWVPP in 325 out of 359 (91%) of Iowa's school districts.
- 1,500 children on instructional Individual Education Programs (IEPS) are served in inclusive settings offered by the SWVPP.
- 38% (124) of districts collaborate with community partners to provide the SWVPP.

#### **Quality Programming**

According to the National Institute of Educational Research (NIEER) quality preschool programming is an important factor in preparing children to be successful in school and provide benefit to positively affect the future economy. The quality preschool program requirements identified by NIEER are requirements of the SWVPP. All districts and community partners are to adhere to Chapter 16 with the following required elements of quality:

Statewide Voluntary Preschool Program-Quality Requirements	
Appropriately licensed teacher with an early	A minimum of ten hours of instruction with an
childhood endorsement	appropriately licensed teacher
Ratio of one adult to ten children	A maximum of 20 children in each session
Research or evidenced-based curriculum and	Monitoring by the Department of Education,
assessment	NAEYC, or Head Start
Curriculum aligned with the Iowa Early Learning	Appropriate professional development for all
Standards	teachers
Integration of other preschool programs	Collaboration with other preschool programs
Adherence to one of three program standards:	Family Involvement including at least:
<ul> <li>Iowa Quality Preschool Program Standards</li> </ul>	One home visit
(IQPPS)	<ul> <li>Two parent/teacher conferences</li> </ul>
<ul> <li>Head Start Program Performance Standards</li> </ul>	One family night
<ul> <li>National Association for the Education of</li> </ul>	
Young Children Standards and	
Accreditation (NAEYC)	

#### Results

One measure of the impact of the SWVPP is the Kindergarten Literacy Assessment administered to all kindergarten children in the fall. Many districts report the Dynamic Indicators for Basic Early Learning Skills (DIBELS).

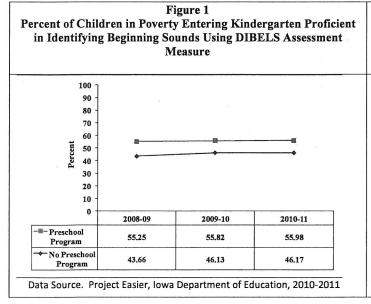
#### What is DIBELS?

Dynamic Indicators of Early Literacy Skills (DIBELS)

- A series of measures predictive of the basic skills or big ideas that make up reading success in school.
- The DIBELS Kindergarten fall assessment measures children's literacy skills for identifying beginning sounds of words by pointing to the picture matching the sound demonstrated by the teacher.
- The beginning sounds assessment indicates the percent of children who are not at-risk for reading failure given kindergarten instruction.

DIBELS scores from children participating in the Statewide Voluntary Preschool Program were compared to children with no preschool experience.

- Figure 1 indicates the impact of the Statewide Voluntary Preschool Program is greater for children in poverty (eligible for free or reduced meals). As seen in the chart below, fewer kindergarten students in poverty without a preschool experience were proficient in beginning sounds than students who attended the Statewide Voluntary Preschool Program. The percent of poor students proficient appears to be stagnant while the percent proficient for those attending the Preschool Program is increasing.
- Figure 2 indicates that in 2010-2011, 64% of the kindergarten children who participated in the Statewide Voluntary Preschool Program were proficient as compared to only 57% of the children who had no preschool experience prior to kindergarten enrollment. In 2006-2007, prior to the SWVPP, only 56% of all kindergarten students assessed were proficient. This represents a 7%increase in the percentage of children proficient.



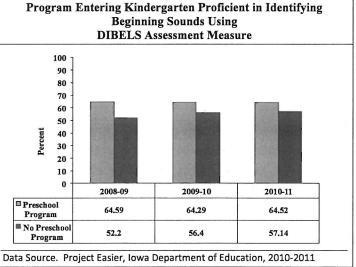


Figure 2

Percent of Children Attending Statewide Voluntary Preschool

#### What data does the Department collect?

The Unique Student ID system (Project Easier) was created by the DE for assigning a unique ID and gathering data for the PK-12 school system (which includes children enrolled in the SWVPP and Shared Visions programs as well as those on IFSPs and IEPs). The system assists in monitoring educational records for each individual student. A unique number is associated with student throughout his or her educational career or until he or she leaves the state. This provides an unduplicated student count. There is a confidential and rigorous verification process is conducted to assign Unique ID and avoid duplication.

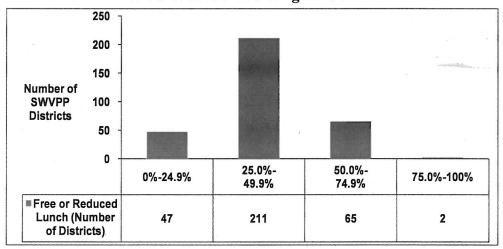
The Early Childhood Web Application is a web-based data system designed to enhance DE's ability to track results of preschool programs in school districts and local preschool programs. This system collects information regarding classrooms, teachers, partners, curriculum, assessment and achievement of the required quality program standards. The system is capable of generating reports regarding the number of districts participating in the Preschool Program, program standards implemented in Preschool Programs, the confirmation status of districts participating in an IQPPS Verification Visit, and the status of criteria for all districts. This information may be used to allocate resources and plan professional development.

#### What are the impacts of providing preschool only for low income children?

- Children at-risk have increased both vocabulary and express language skills when they are integrated with peers. These skills are highly correlated with reading skills.
- The children with the least access to preschool education are those whose family incomes rest somewhat above the eligibility levels for targeted populations. (NIEER Policy Matters August 2004)
- Child care is a fact of life in Iowa today. Iowa currently ranks third in the nation for the percentage of children under the age of six (72.6%) with all parents working (U.S. Census Bureau, 2006-2008 American Community Survey), compared to 62.5% nationally.
- More than half of all dropouts were from middle-income families and 10% of all middle-income children age 16 to 19 have been retained a grade at least once. (Prek-Now, 2008)
- A reduction in the availability of quality preschools to integrate children of special needs with typically developing peers; impacts meeting law for receiving federal special education funding for 3- to 5-year-olds.
- All children benefit from quality preschool. In 2010, 7% more children who attended the SWVPP could identify beginning sounds than children who did not attend a preschool program. (65% proficient versus 57% from 2009)
  - o 4<sup>th</sup> grade ITBS Reading Comprehension Scores improved 3.4% over 9 years. (In 2001-2003 75.9% were proficient and 2008-2010 79.5% were proficient.)
- NIEER (National Institute for Early Education Research) Preschool Policy Facts states that targeted programs have lower costs, but do not realize other presumed advantages in practice. Universal programs are likely to be more effective at identifying and reaching all targeted children. Targeted programs may not be the best approach because they:
  - Are inherently unfair. Some children receive services and some don't

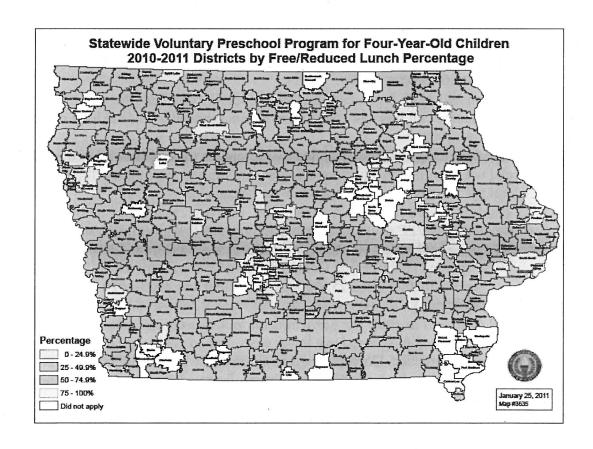
- May be just out of reach of low-wage earners whose pay checks keep them just out of the eligibility range, in addition, changing eligibility cause disruptions as family status changes.
- May not reach intended recipients if families do not enroll due to perceived stigma.
- Incur hidden costs through establishing and monitoring eligibility.

# Number of awarded school districts by percent of poverty based on free/reduced meals for grades 1-6\*



Data Source. Project Easier, Iowa Department of Education, 2009-2010.

<sup>\*</sup>Free/reduced meals are based on family income at or below 130% of poverty level



#### How do you explain the fade-out effect of preschool at third grade level?

- The fade out effects reported in previous studies were generally targeting a narrow band of achievement tests. Examples include IQ tests, PPVT, or Woodcock Johnson. This is certainly not the entity of successful learners or adults. Other studies did not find the same results.
- The comparison children in other studies may have been different from children in pre-K programs regarding factors such as family income, education, or other dynamics.
- Previous studies did not measure the impact of instruction in the elementary years. It is highly possible fade-out is related to the quality of instruction in the elementary rather than the preschool program quality.

What is the difference between all the preschool programs like Head Start, Statewide Voluntary Preschool Program, Shared Visions and Early Childhood Iowa (Empowerment)?

#### Federal Preschool Funding

Program Name: Head Start

**Purpose:** Provides comprehensive child development and family services to children/families at 100% of federal poverty level or below. In addition, at least 10% of total enrollment must be children with disabilities

Age Range: Children 3 through 5 years and their families

Requirements: Programs must meet Federal Head Start standards and pass site monitoring review every 3 years as well as submit an annual report to Federal Office: Region VII Administration for Children and Families (ACF)

Program Name: Early Childhood Special Education Services—

**Purpose:** Provide instructional services for children 3 to 5 years of age eligible for special education services

**Age Range:** Children 3 through 5 years

Requirements: Part B-619 Early Childhood Special Education Services for preschoolers ages 3 to 5 are part of the IDEA-2004 system of special education services for children 3to 21-years-old. The DE is required to meet the federal requirements for implementing special education services including:

- -Develop and submit annual Federal Application to Office of Special Education Programs (OSEP) (Part B Application includes: budget, policies and assurances that all Federal statutes will be implemented and monitored to meet compliance requirements).
- -Develop and submit a six year State Performance Plan (SPP) to Federal office (OSEP) to meet 3 Early Childhood national compliance and performance indicators of the 20; report annual updates for meeting targets (Annual Progress Report).
- -Develop and monitor implementation of Iowa Rules of Special Education for IDEA-2004-Part B for Early Childhood
- -Approve 10 Annual State AEA Applications; Improvement Plans; and monitor implementation of Early Childhood services for children and families
- -Implement Web IEP; provide technical assistance

#### State Preschool Funding

Program Name: Statewide Voluntary Preschool Program

Purpose: Provide minimum of 10 hours of quality preschool experience for typically

developing four-year-old children Age Range: Children age four

Requirements: District must include:

-Collaboration with community input.

-Integration of children from other state and federally funded preschool programs including Head Start, Special Education, Title I, Shared Visions Preschool and Early Childhood Iowa (Empowerment) with no supplanting.

-Implementation of program standards defined in rule.

-Districts must provide data to DE as requested.

-District must meet assurances and provide fiscal oversight for preschool program funds.

Program Name: Shared Visions Preschool Programs

**Purpose:** Provide comprehensive quality preschool program experience for children atrisk factors and below 130% of federal poverty level

Age Range: Children 3 through 5 years

Requirements: Grantees must

- Implement the National Association of Education of Young Children (NAEYC) Report progress toward goals and objectives, expenditures and direct services provided to children
- -Provide information on children and families served
- -Provide other appropriate information for overall evaluation

**Funding Source:** Early Childhood Iowa (Empowerment) Scholarship. ECI does not provide programs but is included in this description since it is a source of state funding for preschool programs.

**Purpose:** State and local entities provide education, health, and human service programs for young children and their families

Age Range: Children 3 through 5 years

**Requirements:** Local ECI Boards determine eligibility criteria as well as program standard requirements.

- -Department of Management provides annual report identifying progress toward and achievement of the desired results submitted by local Grantees (locally determined)
- -DE liaison approves local Grantee reports for meeting requirements and School Ready Funds payments

# Why does Iowa require an appropriately licensed teacher for the Statewide Voluntary Preschool Program?

- Highly capable teachers are required to implement today's more challenging early literacy curriculum (Strickland, Ayres; 2006).
- Licensed teachers have a number of courses and hours of study to gain the depth of knowledge necessary to teach developmental outcomes necessary for children to achieve.

- Teachers have the skills necessary to use research-based curriculum, assess child's daily progress in meeting outcomes across all areas of development, and adjust instruction to match child's needs.
- Quality field experiences and student teaching practicum with mentoring by a senior teacher support teacher in achieving the teaching standards.
- Four years of training was associated with significant gains in children's mathematics skills. The researchers hypothesized that, while both associate's-level and bachelor's-level education programs may provide a focus on literacy skills, four-year programs might offer more education in mathematics that translates into better teaching of related skills. These results, again, suggest that teachers with a bachelor's degree and specialized training in early childhood education are able to support a wider range of skill development. A Matter of Degrees: Preparing Teachers for a PK Class. The PEW Center on the States
- Increased education makes for increased effectiveness as a teacher in year 6-10, higher PK quality and fewer turnover rates. A Matter of Degrees: Preparing Teachers for a PK Class. The PEW Center on the States
- Quote: Evidence clearly shows that state-funded, voluntary pre-k can produce substantial learning gains for children from all social and economic backgrounds with long-term benefits far exceeding program costs. Yet, the promise of programs can only be achieved if they are both accessible and of high quality. A Matter of Degrees: Preparing Teachers for a PK Class. The PEW Center on the States
- Quote: "...an undergraduate degree program may not be sufficient to match the
  importance of the work & ensure that teachers are fully prepared to provide highquality, Developmentally Appropriate Practice services to infants, toddlers, and
  preschoolers."; CCSSO-A Quiet Crisis The Urgent Need to Build EC Systems
  and Quality Programs for children B-5. A policy statement of the CCSSP,
  November 2009

#### How does the SWVPP benefit children needing special education services?

- Of the 3,436 children on an instructional IEP, 1,500 participate in the SWVPP.
- The SWVPP offers a high quality program with a qualified general education teacher.
- Iowa is required to meet certain criteria for the continuation of federal IDEA special education funds, specifically including children in general education.